

## FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

OCT 1 2 2017

James Barton II, Esq. Torres Law Group 2239 West Baseline Road Tempe, AZ 85283

RE: MUR 7041

United Association of Journeymen and Apprentices of the Plumbing and Pipefitting Industry of the United States and Canada Local 469, et al.

Dear Mr. Barton:

On September 27, 2017, the Federal Election Commission accepted the signed conciliation agreement submitted on behalf of your clients, the United Association of Journeymen and Apprentices of the Plumbing and Pipefitting Industry of the United States and Canada Local 469 ("Local 469"), and the United Association of Plumbers and Pipefitters Local 469 Federal Political Action Committee and Aaron Butler in his official capacity as treasurer ("Local 469 Fed. PAC") f/k/a Arizona Pipe Trades Local 469 PAC and Phillip McNally in his official capacity as treasurer. The conciliation agreement settles violations of 52 U.S.C. § 30118(b)(3)(A) and (C) and 11 C.F.R. § 114.5(a)(1)-(2) and (4)-(5), provisions of the Federal Election Campaign Act of 1971, as amended, and Chapters 95 and 96 of Title 26, U.S. Code.

On the same date, the Commission also dismissed the allegation that your remaining client, Israel G. Torres, in his individual capacity, knowingly and willfully violated 52 U.S.C. § 30118(b)(3)(C) and 11 C.F.R. § 114.5(a)(2) and (4)-(5) through his participation in Local 469's and Local 469 Fed. PAC's unlawful solicitations.

Accordingly, the Commission has closed the file in this matter. Documents related to this case will be placed on the public record within 30 days. See Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016). Information derived in connection with any conciliation attempt will not become public without the written consent of the Respondents and the Commission. See 52 U.S.C. § 30109(a)(4)(B).

Enclosed you will find a copy of the fully executed conciliation agreement for your files. Please note that your clients shall have no more than 30 days from the date this conciliation agreement becomes effective to comply with and implement the requirements contained in this agreement.

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If you have any questions, please contact Shanna Reulbach, the staff attorney assigned to this matter, at (202) 694-1638.

Jin Lee

**Acting Assistant General Counsel** 

Enclosure
Conciliation Agreement

19	(FF)	ELECTION
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,	DEFORE THE P	EDERAL EDECTION COMMISSION	
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3	In the Matter of		
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5	United Association of Journeymen		
6	and Apprentices of the Plumbing	OFFICE OF GENERAL	
7	and Pipefitting Industry of the	,	
8	United States and Canada	)	
9	Local 469; and	) MUR 7041	
10		į	
11	United Association of Plumbers	)	
12	and Pipefitters Local 469 Federal	)	
13	Political Action Committee	· ·	
14	(Arizona Pipe Trades Fed. PAC)	)	
15	and Aaron Butler in his official	Į.	
16	capacity as treasurer	)	
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18	CON	OH LATION ACDIENCEME	
19	CON	CILIATION AGREEMENT	
20	This matter was concreted by	a complaint filed with the Redevel Pleating Commission	
21	inis matter was generated by	a complaint filed with the Federal Election Commission	
22	("Commission"). See 52 U.S.C § 30	109(a)(1). The Commission found reason to believe that the	
23	United Association of Journeymen a	nd Apprentices of the Plumbing and Pipefitting Industry of	
24	the United States and Canada Local	469 ("Local 469") and United Association of Plumbers and	
25	Pipefitters Local 469 Federal Politic	al Action Committee (Arizona Pipe Trades Fed PAC) and	
26	Aaron Butler in his official capacity	as treasurer ("Local 469 Federal PAC") (collectively,	
		•	
27	"Respondents") violated 52 U.S.C §	30118(b)(3)(C) and 11 C.F.R. § 114.5(a)(2) and (4)-(5)	
28	through the use of a deficient payrol	l authorization form and 52 U.S.C. § 30118(b)(3)(A) and (C)	
29	and 11 C.F.R. § 114.5(a)(1)- (2), and	i (4) through the maintenance and publication of a	
	·	•	
30	noncontributors list in conjunction w	vith verbal solicitations.	
31	NOW, THEREFORE, the Co	ommission and the Respondent, having participated in	
32	informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree		
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33	as follows:		

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- I. The Commission has jurisdiction over the Respondents and the subject matter of this
- 2 proceeding, and this agreement has the effect of an agreement entered pursuant to 52 U.S.C
- 3 § 30109(a)(4)(A)(i).
- 4 II. Respondents have had a reasonable opportunity to demonstrate that no action should be
- 5 taken in this matter.
- 6 III. Respondents enter voluntarily into this agreement with the Commission.
- 7 IV. The pertinent facts in this matter are as follows:
- 8 1. Local 469 is a labor organization affiliated with the United Association of
- 9 Journeymen and Apprentices of the Plumbing and Pipefitting Industry of the United States and
- 10 Canada. Local 469 Federal PAC is a separate segregated fund ("SSF") of Local 469 and is
- 11 currently registered with the Commission as a connected political committee.
- 12 2. The Federal Election Campaign Act of 1971, as amended (the "Act") prohibits a labor
- organization from making a contribution in connection with a federal election. 52 U.S.C
- 14 § 30118(a); 11 C.F.R. § 114.2(b). Labor organizations are permitted to establish and solicit
- 15 political contributions to an SSF, 52 U.S.C § 30118(b)(2)(C); 11 C.F.R. § 114.1(a)(2)(iii).
- 3. All contributions to an SSF must be voluntary and without coercion. See 52 U.S.C
- 17 § 30118(b)(3)(A); 11 C.F.R. § 114.5(a).
- 4. The Act and the Commission's regulations make it unlawful for any person to solicit
  - 19 a contribution to an SSF from an employee without informing the employee of the political
- 20 purpose of the SSF and of the right to refuse to contribute to the SSF without reprisal. 52 U.S.C
- 21 § 30118(b)(3)(B)-(C); 11 C.F.R. § 114.5(a)(3)-(4)). Further, if a labor organization suggests an
- 22 amount to be contributed, the solicitation must state that the guideline is merely a suggestion and
- 23 that the individual is free to contribute more or less and that the organization will not favor or
- 24 disadvantage anyone because of the amount of the contribution or a decision not to contribute.

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- 1 11 C.F.R. § 114.5(a)(2). A solicitation may, in certain circumstances, be considered coercive if
- 2 proper notices are not given.
- 5. To fund its SSF, Local 469 uses a payroll deduction authorization ("check-off") form
- 4 that states:

So that the common interests of Local 469 members to secure jobs, fair wages and safe working conditions can be heard by state and federal politicians, I voluntarily authorize and direct the abovenamed employer and any signatory to the Arizona Area Pipe Trades Agreement for whom I work to deduct the suggested 0.75% (.0075), as ratified by Local 469 membership, each week from my pay for transfer to the Local 469 Political Action Committee.

- 6. Local 469's check-off form does not state that an individual has the right to refuse to make a contribution and does not provide a member with notice that he or she is free to contribute more or less than 0.75% without favor or disadvantage.
- 7. Additionally, Respondents maintain a list of members who do not contribute to its political committees. Under the title, "PAC NON-CONTRIBUTORS," the list is posted in the union hall adjacent to a second list of expelled union members. The list is on display during monthly meetings of union members and during presentations on Local 469 Federal PAC activity, including meetings where verbal solicitations for contributions are made. The solicitations did not include notices that members had the right to refuse to contribute or, to the extent that it discussed the 0.75% guideline included on the check-off form, that members were free to contribute more or less without favor or disadvantage.
- V. Respondents violated 52 U.S.C § 30118(b)(3)(C) and 11 C.F.R. § 114.5(a)(2) and (4)
  25 (5) through the use of a deficient payroll authorization form and 52 U.S.C. § 30118(b)(3)(A) and

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- 1 (C) and 11 C.F.R. § 114.5(a)(1)-(2), and (4) through the maintenance and publication of a
- 2 noncontributors list in conjunction with verbal solicitations.
- 3 VI. Respondent will take the following actions:
- 1. Respondents will pay a civil penalty to the Federal Election Commission in the amount of Twenty-One Thousand Dollars (\$21,000.00), pursuant to 52 U.S.C. § 30109(a)(5)(A).
  - 2. Respondents will cease and desist from violating 2 U.S.C. §§ 30118(b)(3)(A) and (C), and 11 C.F.R. § 114.5(a)(1)-(2) and (4)-(5) by ceasing to publish the names of non-contributing members in conjunction with solicitations for contributions to the Respondents' political committees, by providing proper notice of the members' right to refuse to contribute without any reprisal, and by informing members that any guidelines are merely suggestions, an individual is free to contribute more or less than the guideline, and that the labor organization will not favor or disadvantage anyone by reason of the amount of their contribution or their decision not to contribute. Such notices will be provided in any and all solicitations for contributions whether written or oral, at the time of solicitation.
- VII. The Commission, on request of anyone filing a complaint under 52 U.S.C

  § 30109(a)(1) concerning the matters at issue herein or on its own motion, may review
- 17 compliance with this agreement. If the Commission believes that this agreement or any
- 18 requirement thereof has been violated, it may institute a civil action for relief in the United States
- 19 District Court for the District of Columbia.
- VIII. This agreement shall become effective as of the date that all parties hereto have executed same and the Commission has approved the entire agreement.
- IX. Except as otherwise provided, Respondents shall have no more than 30 days from the date this agreement becomes effective to comply with and implement the requirements contained in this agreement and to so notify the Commission.

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19 20 Treasurer,

Arizona Pipe Trades Local 469

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X. This Conciliation Agreement constitutes the entire agreement between the parties on 1 2 the matters raised herein, and the amount specified in Paragraph VI.1. constitutes the entirety of 3 the monetary payments necessary to satisfy this agreement. No other statement, promise, or agreement, either written or oral, made by either party or by agents of either party, that is not 5 contained in this written agreement shall be enforceable. 6 FOR THE COMMISSION: 7 8 9 Kathleen Guith **Associate General Counsel** 10 For Enforcement 11 12 FOR THE RESPONDENTS: 13 14 15 16 17